

# 18 million more uninsured if Obamacare killed, not replaced

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In this Jan. 10, 2017 file photo, House Speaker Paul Ryan of Wis., accompanied by House Majority Leader Kevin McCarthy of Calif. leaves a news conference on Capitol Hill in Washington. Premiums and the number of uninsured would soar under a Republican bill scuttling President Barack Obama's health care overhaul that Congress passed last year, lawmakers' nonpartisan budget analyst estimated Tuesday, Jan. 17, 2017, in a report underlining the GOP's risks as it starts a fresh push to dismantle and replace that statute. (AP Photo/J. Scott Applewhite, File)

Insurance premiums would soar for millions of Americans and 18 million more would be uninsured in just one year if Republicans scuttle much of President Barack Obama's health care overhaul without a replacement, Congress' budget analysts said Tuesday.

Spotlighting potential perils for Republicans, the analysts' report immediately became a flashing hazard light for this year's effort by Donald Trump and GOP lawmakers to annul Obama's law and—in a more complicated challenge—institute their own alternative.

It also swiftly became political fodder in what is expected to be one of this year's biggest battles in Congress.

Republicans have produced several outlines for how they'd redraft Obama's 2010 statute, but they've failed to unite behind any one plan. In fact, President-elect Trump and GOP congressional leaders have at times offered clashing descriptions of a top goal, so eventual success is hardly guaranteed.

Tuesday's evaluation came from the nonpartisan Congressional Budget Office, joined by Congress' Joint Committee on Taxation.

Together, they analyzed a Republican-written bill, vetoed by Obama last January, that would have erased major portions of his overhaul. Those included tax penalties for people who fail to buy insurance and for larger companies that don't cover workers, federal subsidies to help consumers buy policies on the law's online marketplaces and an expansion of Medicaid coverage for low-income people.

The new report said that under such a measure, premiums for individual policies—excluding the coverage many workers get from employers—would swell by up to 25 percent the first year after enactment and double by 2026. The number of uninsured would reach

32 million over the decade, the analysts said.

However, Republicans say there's a big difference between that 2016 bill and this year's plan: Last year's version would not have replaced Obama's statute with a GOP alternative, while Republicans insist replacement will be an integral part of their new health care drive.

Citing that difference, Donald Stewart, spokesman for Senate Majority Leader Mitch McConnell, R-Ky., said the report "assumes a situation that simply doesn't exist and that no one in Congress advocates." AshLee Strong, spokeswoman for House Speaker Paul Ryan, R-Wis., called the estimates "meaningless" because they ignore plans for legislation and regulatory actions by the incoming Trump administration for revamping how people could obtain coverage.

"Nonpartisan statistics don't lie," countered Senate Minority Leader Chuck Schumer, D-N.Y., who said the report showed Republican plans to void Obama's overhaul "will increase health care costs for millions of Americans and kick millions more off of their health insurance." House Minority Leader Nancy Pelosi, D-Calif., said it illustrated that the GOP effort "will be nothing less than a nightmare for the American people."



In this Jan. 13, 2017 file photo, President-elect Donald Trump speaks with reporters in the lobby of Trump Tower in New York. Premiums and the number of uninsured would soar under a Republican bill scuttling President Barack Obama's health care overhaul that Congress passed last year, lawmakers' nonpartisan budget analyst estimated Tuesday, Jan. 17, 2017, in a report underlining the GOP's risks as it starts a fresh push to dismantle and replace that statute. (AP Photo/Evan Vucci, File)

Trump seemed to complicate the GOP drive last weekend when he told *The Washington Post* that a forthcoming Republican plan would provide "insurance for everybody." In contrast, some congressional Republicans have described their goals more modestly, saying they will offer "universal access."

The CBO analysis has particular weight because Republicans have cited last year's bill as a starting point for their 2017 drive to erase Obama's law.

For Senate procedural reasons, that 2016 GOP bill also had to leave intact some mandates that Obama's law has imposed on insurers. Those include requiring coverage of certain services and barring insurers from denying policies to sick people or charging them higher rates.

Those same Senate procedures could make it hard for Republicans to erase the mandates this year, too. And that would make things tough for the GOP because those insurance requirements tend to drive insurers' costs higher, and leaving them intact while other parts of Obama's statute are erased could wreak havoc.

CBO said that under the 2016 Republican bill, most reductions in the number of insured people would come from annulling the tax penalties Obama's law imposes on people who don't buy policies: Some people would simply drop out if not forced to buy insurance. In addition, some insurers would leave individual insurance markets as consumers stopped buying coverage.

Some 59 million people under age 65—about 1 in 5—would be uninsured by 2026, the report said, compared to 28 million under Obama's law.

Premiums would rise because without a tax penalty to fear, many people would stop buying insurance. Since disproportionate numbers of sicker people would be likely to retain coverage, insurers' costs would rise and higher premiums would follow.

The report estimated that half of Americans live in regions where no insurers would sell individual policies in the first year after marketplace subsidies were eliminated. That would grow to 3 in 4 people by 2026.

At her last official session with reporters, Obama's outgoing health secretary, Sylvia Burwell, held a copy of the CBO report as an example

of the consequences if Republicans repeal the law without a replacement.

Asked if that would mean a "death spiral" for the individual health insurance market, Burwell said it was fair to say it would put the market "into that kind of negative spiral."

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