

Mask resistance during a pandemic isn't new – in 1918 many Americans were 'slackers'

July 13 2020, by J. Alexander Navarro



Policemen in Seattle, Washington, wearing masks made by the Red Cross, during the influenza pandemic, December 1918. Credit: National Archives

We have all seen the alarming headlines: Coronavirus cases are [surging in 40 states](#), with new cases and hospitalization rates climbing at an alarming rate. Health officials have warned that the U.S. must act quickly to halt the spread—or we risk losing control over the pandemic.

There's a [clear consensus](#) that Americans should wear [masks](#) in public

and continue to practice proper social distancing. [While a majority of Americans](#) support wearing masks, widespread and consistent compliance has proven difficult to maintain in communities across the country. Demonstrators gathered outside city halls in [Scottsdale, Arizona](#) ; [Austin, Texas](#); and other cities to protest local mask mandates. Several [South Carolina sheriffs have announced they will not enforce their state's mask order](#).

I've [researched](#) the [history of the 1918 pandemic](#) extensively. At that time, with no effective vaccine or drug therapies, communities across the country instituted a host of public health measures to slow the spread of a deadly influenza epidemic: They closed schools and businesses, banned public gatherings and isolated and quarantined those who were infected. Many communities recommended or required that citizens wear face masks in public—and this, not the onerous lockdowns, drew the most ire.

In mid-October of 1918, amidst a raging epidemic in the Northeast and rapidly growing outbreaks nationwide, the [United States Public Health Service](#) circulated leaflets recommending that all citizens wear a mask. The Red Cross took out newspaper ads encouraging their use and offered instructions on how to construct masks at home using gauze and cotton string. Some state health departments launched their own initiatives, most notably California, Utah and Washington.

Nationwide, posters presented mask-wearing as a civic duty—social responsibility had been embedded into the social fabric by a massive wartime federal propaganda campaign launched in early 1917 when the U.S. entered the Great War. San Francisco [Mayor James Rolph announced](#) that "conscience, patriotism and self-protection demand immediate and rigid compliance" with mask wearing. In nearby Oakland, [Mayor John Davie stated](#) that "it is sensible and patriotic, no matter what our personal beliefs may be, to safeguard our fellow citizens

by joining in this practice" of wearing a mask.

Health officials understood that radically changing public behavior was a difficult undertaking, especially since many found masks uncomfortable to wear. Appeals to patriotism could go only so far. As one Sacramento official noted, people "must be forced to do the things that are for their best interests." The Red Cross [bluntly stated](#) that "the man or woman or child who will not wear a mask now is a dangerous slacker." Numerous communities, particularly across the West, imposed mandatory ordinances. Some sentenced scofflaws to short jail terms, and fines ranged from US\$5 to \$200.



Poster of a Red Cross nurse wearing a gauze mask over her nose and mouth – with tips to prevent the influenza pandemic. Credit: The National Library of Medicine/NIH

Passing these ordinances was frequently a contentious affair. For example, it took several attempts for Sacramento's health officer to convince city officials to enact the order. In Los Angeles, it was scuttled. A draft resolution in Portland, Oregon led to heated city council debate, with [one official declaring](#) the measure "autocratic and unconstitutional," adding that "under no circumstances will I be muzzled like a hydrophobic dog." It was voted down.

Utah's board of health considered issuing a mandatory statewide mask order but decided against it, [arguing](#) that citizens would take false security in the effectiveness of masks and relax their vigilance. As the epidemic resurged, Oakland tabled its debate over a second mask order after the mayor angrily recounted his arrest in Sacramento for not wearing a mask. A [prominent physician in attendance commented](#) that "if a cave man should appear...he would think the masked citizens all lunatics."

In places where mask orders were successfully implemented, noncompliance and outright defiance quickly became a problem. Many businesses, unwilling to turn away shoppers, wouldn't bar unmasked customers from their stores. Workers complained that masks were too uncomfortable to wear all day. One Denver salesperson refused because she said her "nose went to sleep" every time she put one on. [Another said](#) she believed that "an authority higher than the Denver Department of Health was looking after her well-being." As [one local newspaper put it](#), the order to wear masks "was almost totally ignored by the people; in fact, the order was cause of mirth." The rule was amended to apply only to streetcar conductors—who then threatened to strike. A walkout was averted when the city watered down the order yet again. Denver endured the remainder of the epidemic without any measures protecting public health.

In Seattle, streetcar conductors refused to turn away unmasked passengers. Noncompliance was so widespread in Oakland that officials deputized 300 War Service civilian volunteers to secure the names and addresses of violators so they could be charged. When a mask order went into effect in Sacramento, the police chief instructed officers to "Go out on the streets, and whenever you see a man without a mask, bring him in or send for the wagon." Within 20 minutes, police stations were flooded with offenders. In San Francisco, there were so many arrests that the police chief warned city officials he was running out of jail cells. Judges and officers were forced to work late nights and weekends to clear the backlog of cases.

Many who were caught without masks thought they might get away with running an errand or commuting to work without being nabbed. In San Francisco, however, initial noncompliance turned to large-scale defiance when the city enacted a second mask ordinance in January 1919 as the epidemic spiked anew. Many decried what they viewed as an unconstitutional infringement of their civil liberties. On January 25, 1919, approximately 2,000 members of the "Anti-Mask League" [packed the city's old Dreamland Rink](#) for a rally denouncing the mask ordinance and proposing ways to defeat it. Attendees included several prominent physicians and a member of the San Francisco Board of Supervisors.

It is difficult to ascertain the effectiveness of the masks used in 1918. Today, we have a [growing body of evidence](#) that well-constructed cloth face coverings are [an effective tool](#) in slowing the spread of COVID-19. It remains to be seen, however, whether Americans will maintain the widespread use of face masks as our current pandemic continues to unfold. Deeply entrenched ideals of individual freedom, the lack of cohesive messaging and leadership on mask wearing, and pervasive misinformation have proven to be major hindrances thus far, precisely when the crisis demands consensus and widespread compliance. This was certainly the case in many communities during the fall of 1918. That

pandemic ultimately [killed about 675,000 people in the U.S.](#) Hopefully, history is not in the process of repeating itself today.

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