

In-person requirements decreased WIC participation during the pandemic

August 31 2021, by Aditi Vasan

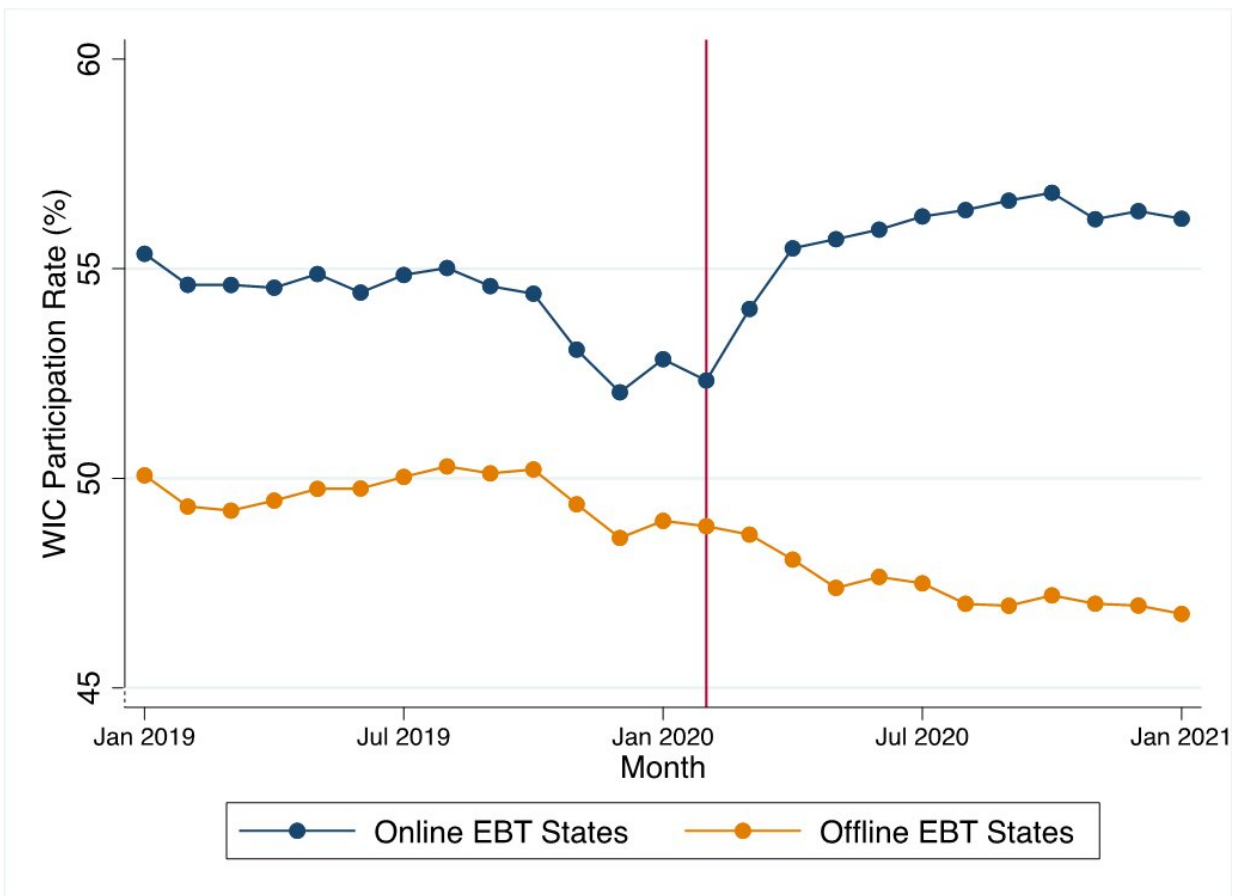


Figure 1. Trends in WIC Participation Rate, 2019-2021. Unadjusted trends in WIC participation rates in Online and Offline EBT states from January 2019 to January 2021 are shown above. Participation rates were calculated by dividing the number of WIC participants in online and offline states during each month by the total number of WIC-eligible residents in these states in 2018, as WIC eligibility information from 2019-2021 was not available. Credit: University of Pennsylvania

Childhood hunger and food insecurity have risen dramatically in the U.S. during the COVID-19 pandemic and the subsequent economic recession. Since March 2020, 1 in every 4 children has experienced household food insecurity, where their access to adequate nutrition was limited by their family's financial resources.

The Special Supplemental Nutrition Program for Women, Infants, and Children, or WIC, provides nutritional support and nutrition education to food insecure children and families in poverty. WIC has proven [health benefits](#) for participating women and children, including [lower rates of preterm birth](#), [decreased food insecurity](#), and [improved nutrition](#). However, prior to the [pandemic](#), only about half of all eligible families received WIC benefits. One reason for these low participation rates are the [administrative burdens](#) that families face when enrolling in WIC and when accessing and redeeming WIC benefits.

In a recent study in *JAMA*, we examined one way in which these burdens may have worsened during the COVID-19 pandemic. Participating families receive electronic benefits transfer (EBT) [debit cards](#), which they can use to purchase approved food and beverage products from vendors who accept WIC benefits. Nine "offline EBT" states (Arkansas, Louisiana, New Mexico, Missouri, Ohio, Pennsylvania, Utah, Texas, and Wyoming) currently require WIC beneficiaries to [present these cards in-person at their local WIC office every 3-4 months to reload their benefits](#). In all other states, WIC EBT cards are automatically reloaded online (remotely) each month, and beneficiaries do not have to travel to WIC clinics in-person during the pandemic.

Did offline EBT reloading limit access to benefits when they were needed most, because eligible families chose not to risk in-person contact during the pandemic? To estimate this effect, we compared WIC

participation before and during the pandemic in online and offline EBT states. Prior to the pandemic, WIC participation declined in both online and offline states; during the pandemic, however, WIC participation increased sharply in online EBT states while it continued to decline in offline EBT states (Figure 1).

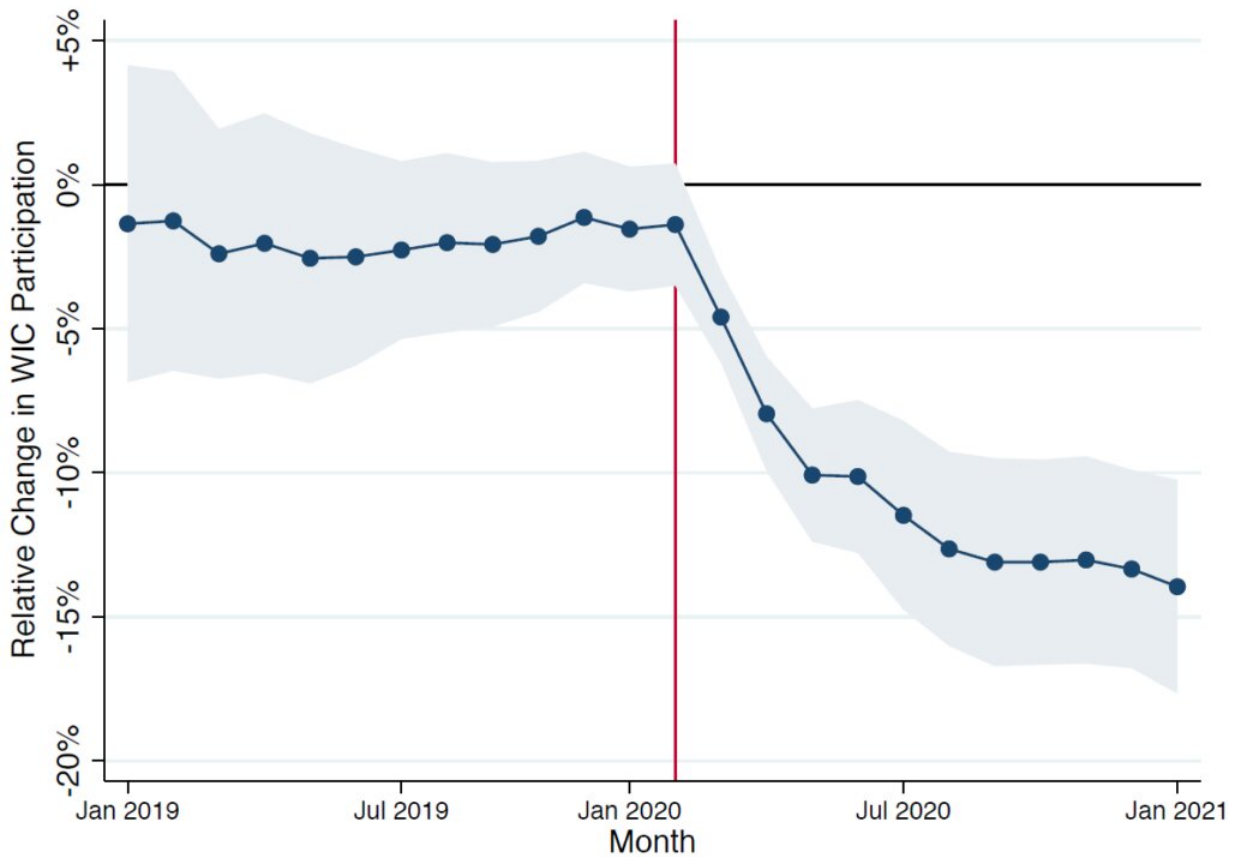


Figure 2. Difference-in-Differences Estimates of WIC Participation in Online Versus Offline States, 2019-2021. This figure shows our adjusted difference-in-differences estimates of the difference in WIC caseload between online EBT and offline EBT states, in the months before and after the start of the COVID-19 pandemic in March 2020. The shaded area represents the 95% confidence interval for these estimates. Prior to March 2020, there was no significant difference in WIC participation in online versus offline states, but beginning at the start of the pandemic, offline states experienced a significant relative

decrease in participation. As of January 2021, WIC participation had decreased by 14% in offline EBT states, relative to online EBT states. Credit: University of Pennsylvania

Over the first nine months of the pandemic, states with offline EBT experienced a 9.3% decrease in participation, relative to online EBT states. As of January 2021, we estimate that WIC participation was 14% lower in offline states, relative to online states (Figure 2). This corresponds to an estimated 160,000 fewer beneficiaries in these nine states.

Our findings show that administrative barriers to accessing government benefit programs can significantly reduce participation. These results have important policy implications for the U.S. Department of Agriculture and for administrators of WIC and other government benefit programs.

1. Offline EBT states should immediately work towards adopting online benefits reloading systems. In the interim, they should require participants to reload their EBT cards in-person or by mail less frequently.
2. Online EBT states should continue to offer remote certification and remote benefits reloading, as these flexibilities, along with increased need, may have driven the surge in participation that occurred during the pandemic.
3. Both online and offline EBT states should consider other ways to minimize administrative burden and streamline benefits enrollment, such as:
 - Making permanent the COVID-19 waiver permitting remote certification through video WIC visits, to increase access for

families with barriers to transportation.

- Facilitating adjunctive eligibility to simplify the WIC enrollment process for families already enrolled in SNAP, Medicaid, or other government benefit programs.
- Streamlining data sharing between WIC offices and pediatric primary care providers, which could eliminate the need for families to visit a WIC office in person for hemoglobin or lead screening when a primary care provider has already conducted the screen.
- Building on the success of the SNAP online purchasing pilot and allowing WIC beneficiaries to use their benefits to purchase WIC-approved goods online.

Collectively, these steps could help ensure that the WIC program, which is one of our most effective tools against early childhood hunger in the U.S., can continue to reach the children and families who need it most.

More information: Aditi Vasani et al, Association of Remote vs In-Person Benefit Delivery With WIC Participation During the COVID-19 Pandemic, *JAMA* (2021). [DOI: 10.1001/jama.2021.14356](https://doi.org/10.1001/jama.2021.14356)

Provided by University of Pennsylvania

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