

Social Security chief vows to fix 'cruelhearted' overpayment clawbacks

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The Social Security Administration's new chief is promising to overhaul the agency's system of clawing back billions of dollars it claims was wrongly sent to beneficiaries, saying it "just doesn't seem right or fair."



In an interview with KFF Health News, SSA Commissioner Martin O'Malley said that in the coming days he would propose changes to help people avoid crushing debts that have driven some into homelessness and caused <u>financial hardships</u> for the nation's most vulnerable—the poorest of the poor and people with disabilities or persistent medical conditions or who are at least age 65.

O'Malley, who took office in December, said that "addressing the injustice we do to too many Americans because of overpayments, the rather cruel-hearted and mindless way that we recover those overpayments," is among his top priorities.

He said he has concrete steps in mind, such as establishing a statute of limitations, shifting the burden of proof to the agency, and imposing a 10% cap on clawbacks for some beneficiaries.

"We do have the ability and we do have the authority to address many of these injustices," he said, suggesting that the SSA won't have to wait for <u>congressional action</u>.

The pledge comes after an investigation by KFF Health News and Cox Media Group television stations revealed that SSA routinely reduces or halts monthly benefit checks to reclaim billions of dollars in payments it sent to beneficiaries then later said they should not have received.

In some cases, years passed before the government discovered its mistake and then imposed debts that sometimes have reached tens of thousands of dollars on people who cannot afford to pay. KFF Health News and Cox Media Group discovered that more than 2 million people a year have been hit with overpayment demands.

Most overpayments are linked to the Supplemental Security Income program, which provides money to people with little or no income, who



are disabled, blind, or at least age 65. Others are connected to the Social Security Disability Insurance program, which aids disabled workers and their dependents.

O'Malley said the agency plans to cease efforts to claw back years-old overpayments and halt the practice of terminating benefits for disabled workers who don't respond to overpayment notices because they did not receive them or couldn't make sense of them.

"We're not fulfilling congressional intent by putting seniors out of their homes and having them live under a bridge when they didn't understand our notice," O'Malley said.

Denise Woods lives in her Chevy, seeking a safe place to sleep each night at strip malls or truck stops around Savannah, Georgia. Woods said she became homeless in 2022 after the SSA—without explanation—determined it had overpaid her and demanded she send back roughly \$58,000. Woods didn't have that amount on hand, so the agency cut off her monthly disability benefits to recoup the debt.

The agency later restored some of her benefit allowance: She gets \$616 a month. That's not enough to cover rent in Savannah, where even modest studio apartments can run \$1,000 a month.

In January, she fell ill and landed in intensive care with pneumonia. "I signed a [Do Not Resuscitate form] and a nurse asked, 'Do you know what this means?'" Woods said. "I told her there was no reason to revive me if my heart stops. They have already ruined my life. I'm beyond exhausted."

After KFF Health News and Cox Media Group published the series "Overpayment Outrage," hundreds of disability beneficiaries came forward with troubling accounts, including how the government sent



them overpayment notices without explanation and threatened to cut off their main source of income with little warning.

Members of Congress publicly demanded that SSA fix the problems. Democratic Sen. Ron Wyden of Oregon said he would meet monthly with agency officials "until it is fixed."

Sens. Gary Peters and Debbie Stabenow, both Michigan Democrats, sent a letter dated Feb. 29 to the SSA, saying many overpayments were caused by the agency. They asked officials to explain what is causing the problems.

"It's absolutely critical that the agency is accurately administering these benefits," Peters said in written response to an interview request. "I've heard from too many people across Michigan who have faced financial hardship after the agency sent them incorrect payments."

The agency recovered \$4.9 billion of overpayments during the 2023 fiscal year, with an additional \$23 billion in overpayments still uncollected, according to its latest annual financial report.

O'Malley said he wants to address overpayment clawbacks as part of a larger effort to address SSA's "customer service crisis." He did not provide specifics but said he anticipated plans would be implemented this year.

Officials have long acknowledged that the federal disability system is dogged by lengthy delays and dysfunction. Some people become homeless or grow sicker while waiting for an <u>initial decision</u> on an application, which took an average of over seven months in 2023, according to a letter signed by dozens of members of Congress.

O'Malley said the agency terminates disability benefits for some people



who don't contact the SSA after receiving a clawback letter.

"To be honest, a lot of problems [are caused by] our notices being hard to read," O'Malley said. "In fact, one might argue that the only thing that's really clear about the notice is to call the 800 number."

The agency's toll-free number, O'Malley said, is on his fix-it list, too.

Callers complain of lengthy hold times and often are unable to reach an agent for help, according to congressional members, disability attorneys, and others.

O'Malley pointed to a 27-year low in staffing. "We've been unpacking many of these customer service challenges," he said. "There's not one of them that hasn't been made worse by the short staff."

Still, he said, the overpayment process is unfair. Beneficiaries often must produce evidence to show they did not receive extra money, O'Malley noted.

"One would assume that in a country where people are innocent until proven guilty," he said, "that the burden should fall more on the agency than on the unwitting beneficiary."

Advocates for the poor and disabled said they are hopeful O'Malley will stick to his commitments.

"Overpayments have long plagued our clients and caused severe hardship," said Jen Burdick, an attorney with Community Legal Services of Philadelphia, which represents clients who have received overpayment notices. "We are heartened to see that SSA's new commissioner is taking a hard look at overpayment policy reforms and optimistic and hopeful his administration will provide these folks some



long-needed relief."

Mike Pistorio is worried that change won't come fast enough for him.

A letter dated Sept. 21, 2023, that he received from the Social Security Administration says he was overpaid \$9,344. The letter alleges Pistorio—a disabled 63-year-old who said he has four stents in his heart—received too much money on behalf of his children, who are now adults.

Pistorio said that he doesn't understand why he owes the government money and that the SSA has not answered his questions. He said he and his wife live in fear of being evicted from their home because they depend on his \$1,266 monthly disability benefits to pay rent.

"What makes me mad is none of this is my fault," said Pistorio, who lives in Middletown, Pennsylvania, and worked as a plumber until his health faltered. "The stress of this has made my diabetes go up."

Pistorio said the agency has offered to deduct \$269 a month from his benefits to pay off his debt—an amount he says he cannot afford.

"I have told them 'I will lose my housing," Pistorio said.

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